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00396	Sicangu Lakota Treaty Council
00036	Kai Bosworth and Julie Santella
00523	Harold Frazier Chairman Cheyenne River Sioux Tribe
00527	Lilias Jones Jarding, Ph.D. Clean Water Alliance
00528	David Frankel Aligning for Responsible Mining

Comment

The regulations implementing Section 106 of the NHPA require consultation with Indian tribes throughout the historic preservation review process. Federal agencies are required to consult with Indian tribes on a government-to-government basis, in a manner that is respectful of tribal sovereignty. The regulations require federal agencies to acknowledge the special expertise of Indian tribes in determining which historic properties are of religious and cultural significance to them,

In this draft NHPA compliance document, the EPA details its plans to first conduct "inform and educate" sessions with tribes prior to beginning government-to-government consultation. The EPA notes in this document that after meeting with Oglala Sioux Tribal leaders, the EPA "was informed that the Tribe considered these meetings to be "inform and educate" meetings rather than government-to-government consultation." Such a difference in interpretation cannot characterize a legitimate consultation process, and we are left wondering why it is that meetings which the EPA considered to be consultative were instead considered to be informational by the Tribe.

The federal government has further obligations to tribes under the National Historic Preservation Act ("NHPA") and the Religious Freedom Restoration Act ("RFRA"). The NHPA was enacted to preserve historic resources in the midst of modern projects and requires agencies to fully consider the effects of its actions on historic, cultural, and sacred sites. Section 106 of the NHPA requires that prior to issuance of any federal funding, permit, or license, agencies must take into consideration the effects of that "undertaking" on historic properties. 54 U.S.C. § 306108; 36 C.F.R. § 800.1. The Section 106 process also requires consultation between agencies and Indian Tribes on federally-funded or authorized "undertakings" that could affect sites that are on, or could be eligible for, listing in the National Register, including sites that are culturally significant to Indian Tribes. 54 U.S.C. § 302706. An agency official must "ensure" that the process provides Tribes with "a reasonable opportunity to identify its concerns about historic properties, advise on the identification and evaluation of historic properties ... articulate its views on the undertaking's effects on such properties, and participate in the resolution of adverse effects." 36 C.F.R. § 800.2(c)(H)(A). This requirement imposes on agencies a "reasonable and good faith effort" by agencies to consult with Tribes in a "manner respectful of tribal sovereignty." *Id.* 36 C.F.R. § 800.2(c)(2)(ii)(B); see also *id.* § 800.3(-f) (any Tribe that "requests in writing to be a consulting party shall be one").

Turning to the NHPA document, EPA should not rely on the NRC's section 106 review and consultation. That process is grossly incomplete. A section 106 review should, of course, have been completed before draft permits or a draft aquifer exemption were issued. At this point, the EPA should conduct its own review to insure that different viewpoints are brought to bear on the situation and to insure that thorough work is done by the federal agencies that are involved in the Dewey-Burdock project.

The NHPA document also indicates that tribal consultation is in its infancy. Tribal leaders from the two reservations that are most likely to experience impacts from the Dewey-Burdock project, the Oglala Sioux Tribe and the Cheyenne River Sioux Tribe, have not yet started consultation. Yet draft permits and a draft aquifer exemption have already been issued. This is a travesty, and it's difficult to see how the EPA can rectify the situation.

Thus, EPA's reliance on the NRC SEIS is entirely misplaced. There has never been a cultural resources survey conducted on the Dewey-Burdock site that took into account any Sioux cultural resources. EPA simply cannot rely on the NRC SEIS analysis in any way for such a survey.

Further, the NRC affirmed the Board's ruling that "Meaningful consultation as required by [the NHPA] has not occurred." *Id.* This ruling was made despite the existence of the Programmatic Agreement, ("PA") which EPA suggests it might sign on to in an effort to fulfill its NHPA obligations.

However, EPA appears to be unaware that the PA it references was roundly condemned by every single Sioux tribal government that reviewed it. Not a single Tribe has agreed to be a signatory on the PA meaning the PA has been literally shoved down the Tribes' collective throats. The critique of the terms of the PA from the Tribes was severe.¹¹ In these letters, the Oglala Sioux Tribe identifies specific terms in the PA that fail to provide any detail or specificity as to future analyses of the project area, methodologies proposed for these analyses, or what mitigation measures may be adopted in the future to address the impacts.¹²

The Standing Rock Sioux Tribe raised similar concerns, but goes into highly specific detail, offering not only a letter describing their frustration in dealing with the NRC Staff on this issue, but also providing multiple substantive line by line comments, questions, and critiques to the PA.¹³ Unfortunately, NRC Staff did not provide any specific substantive response to either set of tribal concerns, nor did NRC Staff incorporate the changes proposed by either tribe. Instead, NRC Staff and Powertech pushed to finalize the PA without addressing the tribes' concerns.

These failure to comply with NEPA and NHPA are being highly scrutinized by federal courts. See *Standing Rock Sioux Tribe v. U.S. Army Corps of Eng'rs*, (D.C. Cir., slip. op. June 14, 2017).¹⁴ In that case, the Court ruled that the agency failed to include a large enough area in its analysis (similar to the comments herein that Buffalo Gap, SD, should be included in the EJ Analysis) and also that an EIS should have been done. These same failures are present in this EPA UIC permit decision.

This type of lack of meaningful consultation, in part, is what led to a NRC ruling finding a failure to comply with the NHPA consultation duties. EPA should not compound and exacerbate this failure by endorsing such a deeply flawed PA. Instead, EPA should seek to conduct a consultation effort that complies with the NHPA and meaningfully involves the Tribes in a discussion of the potentially affected cultural resources, the potential impacts to those resources, and possibly mitigation measures that can be implemented to protect those resources.

In any case, the existing PA is currently the subject of further discussion and negotiation as part of the NRC's finding that the NRC Staff has failed to comply with either NEPA or the NHPA with respect to identifying and evaluating impacts to Sioux cultural resources at the site. See May 31, 2017 letter from Oglala Sioux Tribe Historic Preservation Office; May 19, 2016 and January 31, 2017 Oglala Sioux Tribe/NRC Staff meeting summaries (all specifically identifying changes to the PA as necessary topics of ongoing NHPA consultation).

As such, EPA should increase its involvement and either work to develop an agreement with the affected Tribes, including the Oglala Sioux Tribe that properly takes into consideration the Tribes' perspectives. In the alternative, EPA should engage in the ongoing discussions between NRC and the Tribes, including the Oglala Sioux Tribe, and work toward a PA that satisfies all parties. The Oglala Sioux Tribe has a formal ordinance in effect regarding consultation, which requires the involvement of the Oglala Sioux Tribal Council.¹⁵

Notably, the record developed during the NRC hearing process demonstrates that the proposed Dewey-Burdock site contains significant cultural resources that could be impacted by the project. This fact is made clear even though no meaningful cultural resources survey has been conducted on the property.

Even the Augustana Class III archaeological survey upon which EPA attempts to rely recognizes that "the sheer volume of sites documented in the area is noteworthy."¹⁶ Despite this acknowledgement, no competent Sioux cultural resources survey has ever been conducted on the site.

The NRC hearing record demonstrates that EPA simply cannot rely on the Powertech produced Class III archaeological survey for purposes of identifying impacts to cultural resource so as to satisfy its environmental impact review or NHPA obligations. Powertech candidly admits "that identifying religious or culturally significant properties in a project area is entirely reliant of the Tribes themselves and the special expertise of the Tribal cultural practitioners...."

00546

Troy S Weston
President
Oglala Sioux Tribe

Simply put, entities such as NRC or Powertech are not equipped with the Tribe-specific knowledge and traditions to adequately instruct a specific Tribe using ‘proper scientific expertise’ on this subject.”¹⁷ The record and testimony contains no evidence that NRC Staff successfully equipped itself or acquired the necessary resources to meet NRC’s NEPA duties involving religious and cultural resources.

The primary reliance by EPA on the Augustana study is not supportable – particularly given the testimony at the NRC hearing. Dr. Hannus, who lead the Augustana study at the behest of the applicant admitted that his team is not “in any way qualified to be conducting TCP surveys” and further conceded that given the heightened cultural issues of the Sioux Tribes that “there will be sites that will need to be addressed archaeologically”; Dr. Hannus: “And again, that really should clearly, I think, show us that for us to then be able to make some kind of in roads ourselves, being not of Native background, to identification of sites that are traditional cultural properties that have a tie to spirituality and so on, it is not in our purview to do that.”¹⁸

As a result of Powertech’s and NRC Staff’s inability to fulfill their obligations to properly ensure a competent cultural resources survey of the Dewey-Burdock site, EPA cannot rely on the NRC’s NEPA documents to assess the cultural resources impacts of the proposed mine.

Similarly, because NRC Staff has failed to fulfill its government-to-government consultation duties under the NHPA, EPA also cannot rely on the PA or any other NRC Staff consultation to fulfill its own obligations under the NHPA.

6. Comments on measures to avoid, minimize or mitigate potential adverse effects on historic and traditional cultural properties pursuant to Section 106 of the National Historic Preservation Act and 36 CFR § 800.2(d) and § 800.6(a)(4)

The Environmental Protection Agency National Historic Preservation Act Compliance and Review for the Proposed Dewey-Burdock In-Situ Uranium Recovery Project, which is part of the Administrative Record for the UIC Class III Draft Area Permit, discusses how the EPA intends to comply with Section 106 of the National Historic Preservation Act.

To date, the EPA has done nothing meaningful to avoid, minimize or mitigate potential adverse effects on historic and TCPs under Section 106 other than rely on the promises of an insolvent and corrupt organization. Therefore, there has been a complete failure to provide measures required by Section 106 of NHPA and 36 CFR § 800.2(d) and § 800.6(a)(4).

Under section 106 of the National Historic Preservation Act, the EPA must consult with the Oglala Sioux Tribal Historic Preservation Office in the identification, evaluation and determination of potential impacts to historic properties by the proposed DeweyBurdock injection wells. (54 U.S.C. §306108). Under Executive Order 13175, the EPA must also engage in government-to-government consultation with the Oglala Sioux Tribal Council on the proposed UIC permit. (65 Fed. Reg. 67249). The attempt by EPA to combine Section 106 consultation meetings with government-to-government consultation resulted in confusion and lack of compliance with either consultation requirement.

EPA FAILED TO COMPLY WITH THE CONSULTATION REQUIREMENTS OF NHPA SECTION 106

Under Section 106 of the National Historic Preservation Act, "The head of any Federal agency ... prior to the approval of the expenditure of any Federal funds on the undertaking or prior to the issuance of any license, shall take into account the effect of the undertaking on any historic property." (54 U.S.C. §306108). In the administrative record, EPA has acknowledged that the need to comply with this requirement. However, EPA's National Historic Preservation Act Draft Compliance and Review Document fails to demonstrate compliance with NHPA Section 106.

The draft document purports to demonstrate consultation with the OST THPO by reference to a separate document of the Nuclear Regulatory Commission, captioned Summary of Meeting with OST Regarding the Dewey-Burdock In Situ Uranium Recovery Project. May 19, 2016. This meeting does not constitute Section 106 compliance by EPA.

The Summary of Meeting document states:

The purpose of the meeting was twofold: (i) to introduce the NRC's new management team responsible for the consultation process with the Oglala Sioux Tribe and the Tribe's new Tribal Historic Preservation Office staff, and (ii) to start the dialogue, on a Government-to-Government basis, regarding a path forward for consultation with the Oglala Sioux Tribe to address the Atomic Safety and Licensing Board's findings ... (www.nrc.gov/docs/ml1618/ml16182a069.pdf).

The meeting was about a related action by a separate agency, and not specifically about the identification, evaluation and determination of impacts from the proposed UIC injection wells to be permitted by EPA. It does not constitute compliance by EPA with NHP A Section 106. There were no members of the Oglala Sioux Tribal Council at the meeting. It was not government-to-government consultation in compliance with E.O. 13175. The meeting combined and confused the two separate consultation requirements, and complied with neither requirement.

The Table beginning on page 7 of the National Historic Preservation Act Draft Compliance and Review Document likewise combines the issues of section 106 consultations and government-to-government meetings. On page 9, the Table lists "April 28, 2016 Consultation meeting with the Oglala Sioux Tribe," described as "In-person meeting at the Oglala Sioux Justice Center." The EPA totally confused the government-to-government consultation requirement under E.O. 13175 with the NHPA Section 106 consultation requirement -and complied with neither requirement.

The lack of NHPA Section 106 consultation is evidenced by the failure to address the OST THPOs concerns with the Programmatic Agreement, as discussed in the May 19, 2016 meeting between the Tribe and NRC. The lack of government-to-government consultation is evidenced by EPA's failure to comply with OST Ordinance No. 11-10 (Ordinance Establishing Procedures for Government-to-Government Consultation Between the Oglala Sioux Tribe and the United States). Ultimately, EPA failed to comply with the consultation requirements of federal law, and the Dewey-Burdock UIC permit applications must be denied accordingly.

ADDENDUM TO OGLALA SIOUX TRIBE COMMENTS

The federal courts have addressed the strict mandates of the National Historic Preservation Act:

Under the NHPA, a federal agency must make a reasonable and good faith effort to identify historic properties, 36 C.F.R. § 800.4(b); determine whether identified properties are eligible for listing on the National Register based on criteria in 36 C.F.R. § 60.4; assess the effects of the undertaking on any eligible historic properties found, 36 C.F.R. §§ 800.4(c), 800.5, 800.9(a); determine whether the effect will be adverse, 36 C.F.R. §§ 800.5(c), 800.9(b); and avoid or mitigate any adverse effects, 36 C.F.R. §§ 800.8(c), 800.9(c). The [federal agency] must confer with the State Historic Preservation Officer ("SHPO") and seek the approval of the Advisory Council on Historic Preservation ("Council").

NHPA § 106 ("Section 106") requires federal agencies, prior to approving any "undertaking," such as the UIC permits for the proposed Dewey-Burdock Project, to "take into account the effect of the undertaking on any district, site, building, structure or object that is included in or eligible for inclusion in the National Register." 16 U.S.C. § 470(f). Section 106 applies to properties already listed in the National Register, as well as those properties that may be eligible for listing. See *Pueblo of Sandia v. United States*, 50 F.3d 856, 859 (10th Cir. 1995). Section 106 provides a mechanism by which governmental agencies may play an important role in "preserving, restoring, and maintaining the historic and cultural foundations of the nation." 16 U.S.C. § 470.

Mischaracterization of that reference.

The intent of that reference was to support the statement that the NRC intends to engage in further activity related to the cultural survey:

The NRC has recently explained that it is considering some additional activities related to the identification of historic properties, and further that assessment and resolution of adverse effects still need to be carried out. See Summary of Meeting With the Oglala Sioux Tribe Regarding the Dewey-Burdock In-Situ Uranium Recovery Project (May 19, 2016), <http://www.nrc.gov/docs/ML1618/ML16182A069.pdf>. The EPA is continuing to review information and to consult with all parties to determine whether additional efforts must be taken to identify historic properties within the APE.

Is it necessary to separate the two types of consultation at this point?

If an undertaking is the type that “may affect” an eligible site, the agency must make a reasonable and good faith effort to seek information from consulting parties, other members of the public, and Native American tribes to identify historic properties in the area of potential effect. 36 C.F.R. § 800.4(d)(2). See also *Pueblo of Sandia*, 50 F.3d at 859-863 (agency failed to make reasonable and good faith effort to identify historic properties).

The NHPA also requires that federal agencies consult with any “Indian tribe ... that attaches religious and cultural significance” to the sites. 16 U.S.C. § 470(a)(d)(6)(B). Consultation must provide the tribe “a reasonable opportunity to identify its concerns about historic properties, advise on the identification and evaluation of historic properties, including those of traditional religious and cultural importance, articulate its views on the undertaking’s effects on such properties, and participate in the resolution of adverse effects.” 36 C.F.R. § 800.2(c)(2)(ii)

Apart from requiring that an affected tribe be involved in the identification and evaluation of historic properties, the NHPA requires that “[t]he agency official shall ensure that the section 106 process is initiated early in the undertaking’s planning, so that a broad range of alternatives may be considered during the planning process for the undertaking.” 36 C.F.R. § 800.1(c) (emphasis added). The ACHP has published guidance specifically on this point, reiterating in multiple places that consultation must begin at the earliest possible time in an agency’s consideration of an undertaking, even framing such early engagement with the Tribe as an issue of respect for tribal sovereignty. ACHP, *Consultation with Indian Tribes in the Section 106 Review Process: A Handbook* (November 2008), at 3, 7, 12, and 29.

Regarding respect for tribal sovereignty, the NHPA requires that consultation with Indian tribes “recognize the government-to-government relationship between the Federal Government and Indian tribes.” 36 C.F.R. § 800.2(c)(2)(ii)(C). See also Presidential Executive Memorandum entitled “Government-to-Government Relations with Native American Tribal Governments” (April 29, 1994), 59 Fed. Reg. 22951, and Presidential Executive Order 13007, “Indian Sacred Sites” (May 24, 1996), 61 Fed. Reg. 26771. The federal courts echo this principle in mandating all federal agencies to fully implement the federal government’s trust responsibility. See *Nance v. EPA*, 645 F.2d 701, 711 (9th Cir. 1981) (“any Federal Government action is subject to the United States’ fiduciary responsibilities toward the Indian tribes”).

Whenever there is ambiguity interpreting or applying NHPA, or other laws, the federal agency staff is not entitled to “deference to an agency interpretation of an ambiguous statutory provision involving Indian affairs. In the usual circumstance, ‘[t]he governing canon of construction requires that ‘statutes are to be construed liberally in favor of the Indians, with ambiguous provisions interpreted to their benefit.’ This departure from the [normal deference to agencies] arises from the fact that the rule of liberally construing statutes to the benefit of the Indians arises not from the ordinary exegesis, but ‘from principles of equitable obligations and normative rules of behavior,’ applicable to the trust relationship between the United States and the Native American people.” *California Valley Miwok Tribe v. United States*, 515 F.3d 1262 (D.C. Cir. 2008) quoting *Albuquerque Indian Rights v. Lujan*, 930 F.2d 49, 59 (D.C. Cir. 1991); *Cobell v. Norton*, 240 F.3d 1081, 1101 (D.C. Cir. 2001) (quoting *Montana v. Blackfoot Tribe of Indians*, 471 U.S. 759, 766, (1985)).

EPA states that:

Based on the information we have reviewed to date, and subject to resolving concerns identified in the NRC administrative review process, the EPA believes that the level of work completed under the auspices of the NRC on the Class III Cultural Resources Survey appears thorough and comprehensive for the APE defined by the NRC, provided the PA stipulations are followed concerning the unexpected discovery of additional historical properties.

EPA states that its consideration of the extent of cultural resource issues at the Dewey-Burdock site is based on “Section 3.9.3 of the NRC Supplemental Environmental Impact Statement prepared for the Dewey-Burdock Project (SEIS) and summarized in Appendix B of the NRC PA.”

EPA's characterization of the current status of the NRC Staff's National Environmental Policy Act and National Historic Preservation Act compliance is not consistent with the Nuclear Regulatory Commission's recent ruling. See CLI-16-20 (<https://www.nrc.gov/docs/ML1635/ML16358A434.pdf>). In fact, the result of the Nuclear Regulatory Commission process was an express holding that the Class III archaeological study conducted at the site failed to satisfy any of the requirements associated with either the National Environmental Policy Act (NEPA) or the National Historic Preservation Act (NHPA) with respect to cultural resources.

Specifically, the NRC affirmed the Atomic Safety Licensing Board's express ruling that:

The Board finds that the NRC Staff has not carried its burden of demonstrating that its FSEIS complies with NEPA and with 10 C.F.R. Part 40. The environmental documents do not satisfy the requirements of the NEPA, as they do not adequately address Sioux tribal cultural, historic and religious resources.

In the Matter of Powertech USA, Inc., LBP-15-16, 81 NRC 618, 708 (2015). Thus, EPA's reliance on the NRC SEIS is entirely misplaced. Indeed, there has never been a cultural resources survey conducted on the Dewey-Burdock site that took into account any Sioux cultural resources. Moreover, NRC has divided its project approval into segments rendering the scope of NRC's consultation inapplicable to EPA's UIC analysis and approvals. As such, EPA simply cannot rely on the NRC SEIS analysis in any way for such a survey.

Further, the NRC affirmed the Board's ruling that "Meaningful consultation as required by [the NHPA] has not occurred." *Id.* This ruling was made despite the existence of the Programmatic Agreement, which EPA suggests it might sign on to in an effort to fulfill its NHPA obligations. However, EPA appears to be unaware that the PA it references was roundly condemned by every single Sioux tribal government that reviewed it. Indeed, not a single Tribe has agreed to be a signatory on the PA. The critique of the terms of the PA from the Tribes was severe. See attached February 5, 2014 Letter from Oglala Sioux Tribe President Bryan Brewer to NRC Staff; February 20, 2014 email from Standing Rock Sioux Tribe Historic Preservation Officer to NRC Staff (marked Exhibit NRC-016). In these letters, the Oglala Sioux Tribe identifies specific terms in the Agreement that fail to provide any detail or specificity as to future analyses of the project area, methodologies proposed for these analyses, or what mitigation measures may be adopted in the future to address the impacts. *Id.* at 2.

The Standing Rock Sioux Tribe raises similar concerns, but goes into highly specific detail, offering not only a letter describing their frustration in dealing with the NRC Staff on this issue, but also providing multiple substantive line by line comments, questions, and critiques to the Agreement. *Id.* at 7-20. Unfortunately, NRC Staff did not provide any specific substantive response to either set of tribal concerns, nor did NRC Staff incorporate the changes proposed by either tribe. Instead, NRC Staff and Powertech pushed to finalize the PA without addressing the tribes' concerns.

This type of lack of meaningful consultation, in part, is what led to a NRC ruling finding a failure to comply with the NHPA consultation duties. EPA should not compound and exacerbate this failure by endorsing such a deeply flawed PA. Instead, EPA should seek to conduct a consultation effort that complies with the NHPA and meaningfully involves the Tribes in a discussion of the potentially affected cultural resources, the potential impacts to those resources, and possibly mitigation measures that can be implemented to protect those resources.

In any case, the existing PA is currently the subject of further discussion and negotiation as part of the NRC's finding that the NRC Staff has failed to comply with either NEPA or the NHPA with respect to identifying and evaluating impacts to Sioux cultural resources at the site. See attached May 31, 2017 letter from Oglala Sioux Tribe Historic Preservation Office; May 19, 2016 and January 31, 2017 Oglala Sioux Tribe/NRC Staff meeting summaries (all specifically identifying changes to the PA as necessary topics of ongoing NHPA consultation).

As such, EPA should increase its involvement and either work to develop an agreement with the affected Tribes, including the Oglala Sioux Tribe, that properly takes into consideration the Tribes' perspectives. In the alternative, EPA should engage in the ongoing discussions between NRC and the Tribes, including the Oglala Sioux Tribe, and work toward a PA that satisfies all parties. The Oglala Sioux Tribe has a formal ordinance in effect regarding consultation, which requires the involvement of the Oglala Sioux Tribal Council. See Ordinance No. 11-10 of the Oglala Sioux Tribal Council of the Oglala Sioux Tribe. Notably, the record developed during the NRC hearing process demonstrates that the proposed Dewey-Burdock site contains significant cultural resources that could be impacted by the project. This fact is made clear even though no meaningful cultural resources survey has been conducted on the property. Even the Augustana Class III archaeological survey upon which EPA attempts to rely recognizes that "the sheer volume of sites documented in the area is noteworthy." Report at page 7.8. Despite this acknowledgement, no competent Sioux cultural resources survey has ever been conducted on the site.

The NRC hearing record demonstrates that EPA simply cannot rely on the Powertech-produced Class III archaeological survey for purposes of identifying impacts to cultural resource so as to satisfy its environmental impact review or NHPA obligations. Powertech candidly admits "that identifying religious or culturally significant properties in a project area is entirely reliant of the Tribes themselves and the special expertise of the Tribal cultural practitioners.... Simply put, entities such as NRC or Powertech are not equipped with the Tribe-specific knowledge and traditions to adequately instruct a specific Tribe using 'proper scientific expertise' on this subject." See attached Powertech Opening Statement at 34. The record and testimony contains no evidence that NRC Staff successfully equipped itself or acquired the necessary resources to meet NRC's NEPA duties involving religious and cultural resources. The primary reliance by EPA on the Augustana study is not supportable – particularly given the testimony at the NRC hearing.

Dr. Hannus, who lead the Augustana study at the behest of the applicant admitted that his team is not "in any way qualified to be conducting TCP surveys" and further conceded that given the heightened cultural issues of the Sioux Tribes that "there will be sites that will need to be addressed archaeologically and there will be probably sites that need to be addressed as traditional cultural properties." See attached August 19, 2014 Transcript at p. 858, lines 4-8; 12-20. See also August 19, 2014 Transcript at p. 859, lines 18-24 (Dr. Hannus) ("And again, that really should clearly, I think, show us that for us to then be able to make some kind of in roads ourselves, being not of Native background, to identification of sites that are traditional cultural properties that have a tie to spirituality and so on, it is not in our purview to do that.").

Indeed, NRC Staff witness Ms. Yilma testified that after meeting in 2011 with the Oglala Sioux, Standing Rock Sioux, Flandreau Santee Sioux, Sisseton Wahpeton (Sioux), Cheyenne River Sioux, and Rosebud Sioux (see August 19, 2014 Transcript at p. 810, lines 16-22), NRC Staff specifically deliberated about conducting an ethnographic study of the site to ensure incorporation of Sioux cultural and historic perspectives, but "the ultimate decision was instead of an ethnographic study a field survey was necessary, so we focused our attention on the field survey approach." August 19, 2014 Transcript at p. 846 line 22 to 847, lines 8. Despite admitting that it was "necessary" to the analysis, no cultural resources review or field study incorporating any Sioux cultural expertise was ever conducted at the site or incorporated into any NEPA document. August 19, 2014 Transcript at p. 821, lines 3-7 (Ms. Yilma); id. at p. 875, lines 6-11 (Ms. Yilma).

00555 Dave Archambault II
 Chairman
 Standing Rock Sioux
 Tribe

07459 Paula Antoine
(Valentine
hearing)

07461 Lydia Bear Killer
(5/9 Rapid City
hearing)

00527 Lillas Jones Jarding,
 Ph.D.
 Clean Water Alliance

As a result of Powertech's and NRC Staff's coordinated inability to fulfill their obligations to properly ensure a competent cultural resources survey of the Dewey-Burdock site before approvals are given and the aquifers are impacted, EPA cannot rely on the NRC's NEPA documents to assess the cultural resources impacts of the proposed mine. Instead, the scope of EPA's consultation must match the scope of the UIC duties, which apply to the full life of the proposed mine, not the initial set of NRC-approved segments. Similarly, because NRC Staff has failed to fulfill its government-to-government consultation duties under the NHPA, EPA also cannot rely on the PA or any other NRC Staff consultation to fulfill its own obligations under the NHPA. Rather, EPA must delay any permitting action until a fully competent cultural resources survey is conducted and the Tribe and the public has an opportunity to review and comment on the potential impacts to those important resources. Additionally, EPA should reject the PA as inadequate and engage in meaningful and good-faith consultation with the Oglala Sioux Tribe professional staff and Tribal Council in order to ensure that, in coordination with the Tribe, all cultural resources are identified, impacts are assessed and mitigation measures are developed and implemented.

As a result, the NRC failed to properly identify traditional cultural properties that are directly or indirectly impacted by the proposed Dewey Burdock UIC wells in the APE, in violation of NHPA section 101(d)(6)(B), and 36 CFR §§800.2(c)(ii) & 800.4(a) & (b).

The Standing Rock Sioux Tribe THPO documented our Tribe's fruitless efforts for the requisite section 106 consultation and Tribal role in the survey of traditional cultural properties in the sacred Black Hills. The Standing Rock Sioux Tribal Historic Preservation Office sent correspondence dated February 4, 2014 to provide comments on a draft Programmatic Agreement. None of the comments were incorporated into the Final PA, and the stated concerns with the section 106 process were totally ignored. Correspondence from our THPO dated November 5, 2012 and August 30, 2011 likewise received no response. There was no consultation on the identification of TCPs.

The Final Programmatic Agreement acknowledges but mis-portrays and attempts to minimize the significance of the lack of good faith efforts in identifying TCPs. It states on page 3:... the parties were unable to reach agreement on the scope and the cost of the Tribal survey. That does not obviate the need for compliance with the section 106 regulations. Nevertheless, the NRC refused to engage in the good faith consultation and identification efforts that are required. Ultimately, the NRC failed to adequately consult with the Standing Rock Sioux Tribe THPO in the identification and evaluation of Traditional Cultural Properties in the Dewey Burdock project area. Consequently, the EPA must deny the PowerTech UIC permit application.

And I'd also like to ask that the EPA comply with the Section 106 of the National Historic Preservation law, which is the NHPA law, which also defines and clearly states that there must be formal consultation with local tribes.

Today, like we said, you know, the chairman before me, he said the NEPA, NHPA, all the federal laws that your government is supposed to protect for the people is not happening. So today, for the record, and your record, I'm going to say that there was never no true meaningful consultation on these issues.

ENVIRONMENTAL JUSTICE AND NATIONAL HISTORIC PRESERVATION ACT ISSUES

The issues involving the EPA's DRAFT Environmental Justice (EJ) Analysis and its National Historic Preservation Act (NHPA) report are linked and will be discussed briefly in this section. The primary shortcoming of the DRAFT Environmental Justice Analysis is its limitation to a 20-mile radius. While it is true that Edgemont qualifies for impacted status, the 20-mile limitation effectively eliminates people who live downstream and on the Lakota reservations and who are impacted by the destruction of treaty, historical, and cultural sites. Note that both EJ and NHPA analysis should have been completed as part of a full tribal government-to-government consultation before the draft permits or aquifer exemption were released. There has, at this point, already been a violation of trust by the EPA that will be difficult or impossible to remedy.

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Nick Tilsen
Thunder Valley
Community
Development
Corporation

Unfortunately, the National Historic Preservation Act (NHPA) Review is not much better. In its current form, it is little more than an outline of a few of the relevant issues.

[...]

The EPA suggests the possibility of relying on the Nuclear Regulatory Commission's NHPA analysis. This would be disastrous. The NRC has floundered for years in its feeble attempt to do a NHPA analysis. It began the analysis without taking the need for full tribal consultation seriously, and it has dragged its feet through a piecemeal and incomplete process since then, despite legal direction to do a proper analysis. The EPA can - and should - do better.

